

ENVIRONMENTAL PROTECTION ACT 1990

CONTAMINATED LAND INSPECTION STRATEGY

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	Title: Contaminated Land Inspection Strategy		
TITLE	Document Type: Statutory Requirement Version Number: 3.0 Brief Summary: This document sets out the manner in which KMBC proposes to implement its contaminated land inspection duties under part 2A of the Environmental Protection Act 1990		
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POLICY	Link to other Council documents: Council Strategic Outcomes: Indicate which strategic outcome (s) the policy will contribute towards. The 10 strategic outcomes are: Quality infrastructure and environment People are protected from risks that can affect their health and wellbeing		

	KMBC DOCUMENT CONTROL PAGE (2) Continued
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Executive Summary

In common with other areas, Knowsley has a legacy of land contamination arising from industrial development and other related operational practices.

Under contaminated land provisions contained within Part 2A of the Environmental Protection Act 1990, the Council has a duty to inspect its area to identify land which meets the statutory definition of contaminated land and ensure that it is managed in an appropriate manner.

This legislation adopts the "suitable for use" approach in order to ensure that remedial action is taken only where contamination presents an unacceptable risk to human health or the wider environment assessed in the context of the current use and circumstances of the land.

This Strategy document sets out the manner in which Knowsley Metropolitan Borough Council proposes to implement its inspection duties under Part 2A. It describes the framework within which land which merits detailed individual inspection will be identified in a rational, ordered and efficient manner, identifying the most serious and pressing problems first and concentrating resources on the areas where contaminated land is most likely to be found.

The identification and remediation of contamination within the Borough will be a long and continuous process. The speed of progress during the implementation of this strategy will be dependent on the resources available.

The Borough Council has the primary regulatory role in the implementation of Part 2A but wherever necessary the Council will work in partnership with others, particularly the Environment Agency which has a key supporting role and a number of specific regulatory functions under the contaminated land regime.

Through implementation of the Strategy the Council's aims are:

- to adopt a strategic risk based approach to the periodic inspection of the Borough to identify land which presents unacceptable risks to human health or the wider environment;
- to ensure that available resources are effectively targeted;
- to ensure that all those affected by, and involved in, the inspection process have the same clear understanding of the rationale for inspection, how this will be carried out and over what timescale:
- by effective communication of the authority's intentions, to encourage voluntary action by polluters or other appropriate persons; and
- to assist regeneration and improvement of the environment through effective links with wider Council and Regional policies.

Key objectives and timescales for meeting the above aims have been set out within the strategy document.

It is recognised that sites where urgent action is required may be identified at any time; these will be dealt with as a priority as they arise.

This third revision of the strategy follows the revision of the Contaminated Land Statutory Guidance published in 2012 by Defra (Department of the Environment, Food and Rural Affairs). This review reflects the changes in legislation and guidance and reports on the progress made.

CONTAMINATED LAND INSPECTION STRATEGY

1.0 INTRODUCTION

1.1 General Policy

1.1.1 Local Authority Policies

This Contaminated Land Inspection Strategy (CLIS) has been prepared within the context of wider Council strategies, programmes and policies. These include:

Current Policies

- Emerging Knowsley Local Plan Core Strategy (expected adoption in late 2014 / early 2015)
- Unitary Development Plan (adopted June 2008)
- Strategy for Knowsley "The Borough of Choice" (January 2013)
- Corporate Plan 2013-2016
- Enforcement Policy (adopted April 2007)
- Environmental Policy (adopted September 2009)

Knowsley Local Plan and Unitary Development Plan (UDP)

The Knowsley Local Plan contains the statutory planning policies for the borough, which will guide investment and development. The Local Plan is strategically linked to the Strategy for Knowsley. The current adopted plan for Knowsley is the Replacement Unitary Development Plan (2006) which will remain in place until the formal adoption of the emerging Local Plan document, with a number of policies saved beyond this date until replaced upon adoption of the subsequent Local Plan: Site Allocations and Development Policies document

A number of policies in the UDP relate to land contamination issues and these are "saved" policies in the emerging Local Plan Core Strategy. The planning regime is the most widely used means of managing and regulating land contamination and therefore these policies have a direct influence on the Inspection Strategy.

Policy ENV5: Contaminated Land

- New development will not be permitted if there is existing contamination on the site which could, as a result of the proposed development, place the occupiers or users of the development, ecological systems, the water environment or surrounding land uses at unacceptable risk.
- 2. Where there is evidence that a site may be unacceptably affected by contamination, proposals shall be accompanied by a site investigation report and schedule of remedial measures.

- 3. Where remedial measures are necessary then a verification report must be submitted before the development is brought into use to demonstrate that remedial work has been satisfactorily completed.
- 4. Where ongoing monitoring and risk assessment are necessary, reports must be submitted to the Council on an agreed basis. The developer must undertake any further investigations or remedial measures which the risk assessment shows to be required.

Policy ENV6: Landfill Gas

- Development on former landfill sites, or within 250 metres of current or former landfill sites will only be permitted, where the applicant can clearly demonstrate that there is no risk from the generation or migration of landfill gas or other hazardous substances, or that satisfactory measures can be taken to counter any possible hazard either to the development site or other receptors.
- 2. Residential development will not be permitted where active gas control measures are necessary.
- 3. Where remedial measures are necessary a verification report must be submitted before the development is brought into use to demonstrate that remedial work has been satisfactorily completed.
- 4. Where ongoing monitoring and risk assessment are necessary, reports must be submitted to the Council on an agreed basis. The developer must undertake any further investigations or remedial measures which the risk assessment shows to be required.

The Strategy for Knowsley "The Borough of Choice and Knowsley Council Corporate Plan 2013-2016

The Contaminated Land Inspection Strategy is presented in the context of the Council's Corporate Plan, which sets out the Council's vision, values, strategic aims and priorities.

The Corporate Plan sets out 10 strategic outcomes that will assist in delivering the Strategy for Knowsley, which is the overarching plan to make Knowsley the 'Borough of Choice'

- 1. Empowered, resilient, cohesive communities.
- 2. Safe, attractive, sustainable neighbourhoods.
- 3. Quality infrastructure and environment.
- 4. Residents are empowered to realise their economic potential.
- 5. Knowsley has the conditions in place to support sustainable business growth.
- 6. Improved outcomes for our most vulnerable young people.

- 7. Everybody has the opportunity to have the best health and wellbeing throughout their life.
- 8. People are protected from risks that can affect their health and wellbeing.
- 9. More people look after themselves and support others to do the same.
- 10. Children get the best possible start in life and have opportunities to reach their potential.

Land contamination has significant impacts on the environment, health and the economy. These policy areas are therefore key considerations in developing and implementing the Strategy.

Enforcement Policy (adopted April 2007)

The Council has adopted an enforcement policy which sets out the principles of good enforcement. It is consistent with Central Government's Enforcement Concordat. The Cabinet Office published the Concordat and this sets out what businesses and others being regulated can expect from enforcement officers employed by Local Authorities and other agencies. Knowsley has adopted the Concordat into existing policy thereby committing themselves to good enforcement policies and procedures, which contribute to best value.

The Concordat's main principles are:

- Openness;
- Helpfulness;
- Consistency;
- Proportionality;
- Agreed Standards of Service;
- Access to complaint process.

Any enforcement action carried out under the Part 2A regime as a result of this Inspection Strategy will be in accordance with the Enforcement Policy.

Environment Policy (adopted April 2009)

The Environment Policy sets out the Council's policy on environmental issues and the following policy statements are relevant to contaminated land and implementation of this Inspection Strategy.

- Policy Statement 10: We will take action to minimise the pollution of land, air and water by Council activities.
- Policy Statement 11: We will fulfil our statutory responsibilities to monitor levels of pollution in the air and drinking water and meet inspection requirements for contaminated land and polluting industrial processes.

- Policy Statement 12: We will take action to reduce the pollution of land, air and water by those within our influence, using legal powers where appropriate against those who damage the environment.
- Policy Statement 17: We will seek resources to restore derelict and disused land and buildings in urban areas for beneficial use.

1.1.2 Liverpool City Region Context

Owing to the extent and severity of contamination in areas of Merseyside, the Merseyside Districts (Knowsley, Sefton, St. Helens, Wirral and the City of Liverpool) and Halton have a history of working together to address the issue of contaminated land strategically. A Contaminated Land Officers Group (CLOG) was established in 1991 which acts to progress strategic initiatives, exchange information and seek uniform approaches to dealing with contaminated land issues across Merseyside and Halton.

Knowsley is part of the Liverpool City Region with the neighbouring Boroughs of Sefton, St. Helens, Wirral, Halton and the City of Liverpool. Tackling the historic legacy of contaminated land through the regeneration process is a sub-regional priority. Its importance is being flagged up through joint working arrangements at the sub-regional level including:

- Liverpool City Region Combined Authority (from 01/04/14);
- The Local Enterprise Partnership (LEP);
- City Region Growth Strategy (LEP);
- EU Investment Plan 2014-2020 (LCR EU Structural and Investment Funds Strategy 2014-2020);
- Local Nature Partnership.

1.1.3 Government Objectives

The overarching objectives of the Government's policy on contaminated land and the Part 2A¹ regime are:

- To identify and remove unacceptable risks to human health and the environment.
- To seek to ensure that contaminated land is made suitable for its current use
- To ensure that the burdens faced by individuals, companies and society as a whole are proportionate, manageable and compatible with the principles of sustainable development.
- For Part 2A to be used only when no appropriate alternative solution exists. For example, redevelopment of the land through the planning process.

1.2 Regulatory Context

1.2.1 Background and Definition

¹ Defra (2012) Environmental Protection Act 1990: Part 2A Statutory Guidance

Part 2A of the Environmental Protection Act 1990, inserted by Section 57 of the Environment Act 1995, introduced a new regime for the identification and remediation of contaminated land. The contaminated land regime is set out in primary legislation, Statutory Guidance provided by the Secretary of State and Regulations. The responsibility for administering and enforcing these provisions lies with the local authorities and Environment Agency, but also involves input from several other organisations.

Part 2A adopts the "suitable for use" approach in order to ensure that remedial action is only taken where contamination presents an unacceptable risk to human health or the wider environment assessed in the context of the current use and circumstances of the land. Liability for the remediation of contaminated land is to be established, where feasible, in accordance with the polluter pays principle. The regime incorporates a risk-based approach to assessing the significance of contamination and provides the statutory definition of contaminated land.

Under Part 2A contaminated land is defined as:

"Any land which appears to the Local Authority in whose area it is situated to be in such a condition, by reason of substances in, on or under the land that;

- (a) Significant harm is being caused or there is a significant possibility of such harm being caused; or
- (b) Significant pollution of controlled waters is being caused, or there is a significant possibility of such pollution being caused."

The Council must follow the guidance provided by the Secretary of State in applying the above definition for the identification and determination of contaminated land.

It should be noted that all future references to contaminated land within the strategy document, unless otherwise stated, refer to the statutory definition shown above.

It is important to note that the statutory definition of contaminated land does not necessarily include all land where contamination is present. Land which does not fall within the statutory definition of contaminated land, may be subject to contamination relevant in the context of other regimes. For example, land may contain substances with the potential to cause harm if the use of the land is changed. Indeed, the planning regime will continue to be the most widely used method of regulating land contamination. Part 2A is intended to deal with the legacy of contamination that is not progressed through the Planning Regime.

Under Part 2A the starting point should be that land is not contaminated land unless there is reason to consider otherwise. Only land where unacceptable risks are clearly identified after a risk assessment has been undertaken in accordance with the Statutory Guidance should be considered as meeting the Part 2A definition of contaminated land.

Significant Harm and Significant Possibility of Significant Harm to Human Health (SPOSH)

Section 78A(4) defines "Harm" as meaning harm to the health of living organisms or other interference with the ecological systems of which they form part and, in the case of man, includes harm to his property. However, the term significant is not defined in the 1990 Act; guidance on the assessment of significance is provided within the Statutory Guidance.

This guidance states that the local authority should consider any decision on whether land is contaminated in the context of the broad objectives of the regime and Government policy. In deciding whether land is contaminated land on the basis of SPOSH, the guidance places contaminated sites into four categories as detailed below. The guidance also highlights that as the decision is a positive legal test the starting assumption should be that land does not pose a significant possibility of significant harm unless there is reason to consider otherwise.

Category 1 sites are those where the Local Authority considers that there is an unacceptably high probability, supported by robust scientific based evidence that significant harm would occur if no action is taken to stop it.

Category 2 these are sites where there is a strong case for considering that the risks from the land are of sufficient concern in respect of a significant possibility of significant harm, with all that this might involve. Category 2 may include land where there is little or no direct evidence that similar land, situations or levels of exposure have caused harm before, but nonetheless the authority considers on the basis of the available evidence, including expert opinion, that there is a strong case for taking action under Part 2A on a precautionary basis.

Category 3 these are sites where the strong case described in Category 2 does not exist, and therefore the legal test for significant possibility of significant harm is not met. This may include land where the risks are not low, but nonetheless the authority considers that regulatory intervention under Part 2A is not warranted as it is recognised that placing land in Category 3 would not stop others, such as the owner or occupier of the land, from taking action to reduce risks outside of the Part 2A regime if they choose.

Category 4 sites are those where there is no or low risk that the land poses a significant possibility of significant harm. This would include land where no relevant contaminant linkage has been established, where there are only normal levels of contaminants in soil, where contaminant levels do not exceed relevant generic assessment criteria (GACs), or other relevant technical tools or advice that may be developed in the future.

1.2.2 Role of Knowsley Council

The primary regulatory role under Part 2A rests with the local authorities, reflecting existing functions under the statutory nuisance regime and complementing their role as the local planning authority. Enforcing authorities should seek to use Part 2A only where no appropriate alternative solution exists. In outline the statutory duties of the local authority under the Part 2A regime are:

- to prepare and review its strategy at least every five years;
- to inspect the Borough from time to time to identify contaminated land;
- to determine whether any particular site meets the statutory definition of contaminated land;
- to establish whether sites should be designated as "Special Sites" and thus become the responsibility of the Environment Agency;
- to act as enforcing authority for all contaminated land which is not designated as a "Special Site", for which the Environment Agency will be the enforcing authority;
- to transfer Special Sites to the Environment Agency;
- to consult the Environment Agency on sites where there is pollution of controlled waters and the local authority considers that the land meets the description of a special site;
- to maintain a public register of sites for which a remediation notice has been served, or where a remediation statement or declaration has been published;

1.2.3 Role of the Environment Agency

The Environment Agency has a key supporting role to local authorities, involving provision of information and advice, and a number of specific regulatory functions. In summary, the Environment Agency has seven principal roles with respect to contaminated land under Part 2A:

- Custodians of date (website) and provision of information in response to specific requests;
- to assist local authorities in identifying contaminated land, particularly in cases of water pollution;
- to provide site specific guidance to local authorities on contaminated land with specific reference to water pollution;
- to undertake inspections of Special Sites at request and on a priority basis;
- to act as enforcing authority for any land designated as a Special Site;
- to maintain a register of Special Sites remediation;
- to publish periodic reports on the State of Contaminated Land.

Special Sites are a particular category of contaminated land for which the Environment Agency rather than the local authority is the enforcing authority for the purposes of the Part 2A regime. The descriptions of the types of land which are required to be designated as Special Sites are set out in The Contaminated Land (England) Regulations 2012.

1.2.4 Role of Enforcing Authorities

Enforcing authorities have four main tasks:

- a. To establish who should bear responsibility for the remediation of the land;
- To decide, after consultation, what remediation is required and ensure that should remediation takes place either through agreement or by serving a remediation notice. In certain circumstances the local authority may need to undertake the remediation;
- c. Where a remediation notice is served or the local authority carries out the work, to determine who should bear what proportion of costs for the work; and
- d. To record certain prescribed information regarding regulatory actions on a public register.

1.2.5 Principles of Risk Assessment

The approach adopted in the UK to the assessment and management of contaminated land is based on the principles of risk assessment. These principles also underlie the legislative requirements of Part 2A. The approach is based on the source-pathway-receptor relationship or contaminant linkage. For there to be a risk there must be a source of contamination, one or more receptors that could be harmed and pathways along which the contaminants can reach the receptors. Without a source-pathway-receptor contaminant linkage, there is no risk and the land in question cannot be determined to be contaminated land. The purpose of remediation of contaminated land is therefore to break the contaminant linkages by removing or treating the contaminant, removing or blocking the pathway or removing or protecting the receptor.

Receptors are defined within the Statutory Guidance as 'something that could be adversely affected by a contaminant, for example a person, an organism, an ecosystem, property, or controlled waters.' Relevant types of receptors relating to ecological system effects and property effects are listed with Tables 1 and 2 of the Statutory Guidance.

The Part 2A regime is aimed at dealing with cases where the risk is sufficient, given the existence of a contaminant linkage or linkages, to justify remedial action without waiting for any future development of the land. The regime is therefore complementary to considerations under the planning system where contaminated land or the possibility of it (both in terms of the statutory definition and in its wider context) is considered as a material planning issue.

1.2.6 Strategic Approach to Inspection

Statutory Guidance requires that local authorities adopt a strategic approach to the inspection of their areas for the identification of contaminated land.

This document, adopted by Knowsley Council, sets out how the Council intends to implement the inspection duties required by Part 2A, taking into consideration local circumstances. The document provides the framework by which land which merits detailed individual inspection may be identified in a rational, ordered and efficient manner, identifying the most serious and pressing problems first.

1.2.7 Consideration of Socio-Economic Effects, Cost Benefits etc.

The Council will use its judgment to strike a reasonable balance between dealing with risks associated with contaminated land and the benefits of remediating land to remove or reduce those risks. The potential impacts of regulatory intervention including financial costs, property blight and burdens on affected people will be taken into consideration.

The Council will take into account the following, as appropriate:

- The likely indirect and direct health benefits and impacts of regulatory intervention;
- Benefits of reducing or removing the risk posed by contamination;
- Risks from contaminants being mobilised during remediation;
- Stress related health effects that may be experienced by affected people;
- Whether health benefits outweigh health impacts;
- An estimate of what remediation may involve;
- How long remediation would take;
- The benefits of remediation:
- Whether the benefits outweigh the financial and economic costs;
- Any impacts on local society or environment from taking action.

Consideration will be given to the various benefits and costs of taking action, with a view to ensuring that the regime produces net benefits taking account of local circumstances.

1.3 Development of the Strategy

In the development of this strategy Knowsley Council has adopted a joint working approach with two adjacent Merseyside Districts, Sefton and St Helens. Production of the strategy was undertaken by the Merseyside Environmental Advisory Service (Merseyside EAS), with support from internal teams.

Merseyside EAS will assist Knowsley Council officers in progressing the implementation of the Strategy.

The approach adopted is considered to be the most efficient and cost effective means of meeting the Council's statutory obligation to produce and publish the Contaminated Land Inspection Strategy.

The strategy has been developed in accordance with relevant legislation and guidance and with reference to wider Council policies.

This third version of the strategy has been produced to take into account the revised Statutory Guidance and to update the document as appropriate.

1.4 Objectives of the Strategy Document

The primary objectives of this document are:

- To meet the requirement to produce and publish a Contaminated Land Inspection Strategy;
- To set out the framework within which Knowsley Council intends to implement the inspection duties of the Council under Part 2A and demonstrate compliance with the Statutory Guidance;
- To set out clearly and concisely how the inspection for contaminated land will be undertaken such that all those affected by, and involved in, inspection have the same clear understanding of the rationale for inspection, how this will be carried out and over what timescale;
- To identify how this regime will interact with other regulatory regimes relevant to the management of land contamination and how the Council proposes to conduct liaison both internally and with external agencies and individuals;

2.0 CHARACTERISTICS OF KNOWSLEY METROPOLITAN BOROUGH

2.1 Geographical Location

Knowsley Metropolitan Borough is adjoined by the Metropolitan districts of St Helens, Sefton and Liverpool and the districts of Halton and West Lancashire.

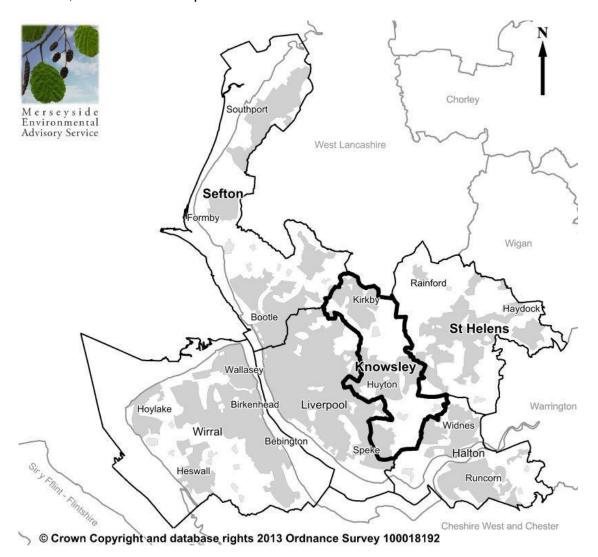


Figure 1: Map showing Knowsley and the surrounding areas

2.2 Size and population distribution

The Borough is thirteen miles long from north to south and six miles wide from west to east and has a total area of 86.5 km².

Knowsley has a population of 145,900 (2011 census).

The main centres of population are Huyton with Roby, Prescot, Kirkby, Halewood Cronton, Whiston Tarbock, Knowsley Village and Stockbridge Village.

2.3 Land Owned by Knowsley Council

The Council has a large and varied portfolio of publicly owned land in its stewardship held by a number of Services. Land formally held by the Department of Housing and Environmental Health has now passed to Knowsley Housing Trust (KHT).

This land includes in excess of 1000 hectares of public parks, playing fields/public open space, and a number of allotments. Approximately 17,000 former Council owned dwellings are now under the control of KHT. Other land in the Council's stewardship includes schools, public buildings, car parks, administrative buildings, industrial land, potential development sites, depots and other plots of land.

It is recognised that some of the Council's land may be contaminated due to its historical land use. These potentially contaminated sites will be risk assessed in accordance with the prioritisation strategy and will be treated in the same way as any other site of potential contamination and will be addressed according to its prioritisation rankings.

Care will be taken to maintain appropriate records and to give clear reasons for decisions. So far as possible, a consistent approach will be taken between significant contaminant linkages for which the Council is liable and linkages for which others are liable.

It is anticipated that potential disputes may particularly arise where the authority is called upon to apportion the costs of remediation between itself and other appropriate persons. The authority cannot delegate this responsibility. However, where appropriate the Council may seek advice from an independent party and publish that advice.

2.4 Current Land Use Characteristics

Over half of the Borough area lies in the Merseyside Green Belt, a significant proportion of which is highly productive farmland.

The main areas of industrial/commercial land use are Knowsley Industrial and Business Parks at the north of the Borough, Jaguar Land Rover at the south of the Borough and in the central area Huyton Business Park, Whiston Enterprise Park and Prescot Business Park to the south west of Prescot.

Predominantly residential areas include: Whiston, the north of Halewood, Huyton with Roby, much of Prescot, Kirkby, Cronton, Tarbock, Knowsley Village and Stockbridge Village.

2.5 Protected Locations

- 1 Local Nature Reserves (LNR) designated under The National Parks and Access to the Countryside Act 1949 (Section 21);
- 66 Local Wildlife Sites (Sites of Biological Interest);
- 6 Geological Sites; and
- 2 Ancient Woodlands.

2.6 Key Property Types

The Borough has a rich heritage of archaeological sites, there are:

- 121 Listed Buildings;
- 15 designated Conservation Areas; and
- 1 Grade II Historic Park and Garden at Knowsley Hall.

Archaeological information for approximately 2000 sites in Knowsley is held on the Historic Environment Record (HER). This record is held and maintained by Merseyside Environmental Advisory Service and updated as new information comes to light. There are currently no scheduled ancient monuments in Knowsley.

2.7 Known Information on Contamination

The Council holds some information on contamination in the District. As part of this Inspection Strategy all internal sources of information where identified, catalogued and reviewed and specific details recorded on the Contaminated Land Information Management System. Information was also obtained from the sources listed below. This allows for efficient access to appropriate information during the various stages of the implementation of this Inspection Strategy.

- Site investigation reports, primarily submitted as part of the development control process. Planning records form a valuable resource. In addition, investigations have been carried out by or on behalf of the Council, including investigations undertaken through the Part 2A process.
- Waste Management Sites
- Environmental Permit Sites
- Information provided by the Environment Agency and other regulatory bodies
- Locations of Petrol Station Sites

- Metals Survey
- Land Regeneration Database
- BGS information

2.8 Current and Past Industrial History

The following provides a summary of the key issues associated with the borough's industrial past. A more detailed description of the industrial history of the borough can be found within Appendix I.

Summary of Potential Issues

The most significant influences in terms of the legacy of **potential** contamination are considered to be:

- the deposition of various waste materials which occurred throughout the Borough. Waste Disposal Sites including extensive sites such as Stadt Moers, Coopers Moss and Kirkby Moss and smaller sites elsewhere within the Borough; many of the excavations resulting from the extraction industries, for example sandstone quarries and clay extraction, have been infilled through disposal of industrial and domestic wastes particularly from the 1950s onwards; prior to the formal regulation of waste disposal industrial waste tended to be disposed of within and around the curtilage of factory premises; land reclamation works, for example infilling of former ponds and drainage improvement in areas of moss land.
- the former use of Knowsley Industrial Park as a Royal Ordnance Factory (ROF) during the Second World War. The ROF was operational between 1940 and 1946. During its operational phase, the ROF site manufactured various types of munitions and arms.
- the wide diversity of industries developed on pre- and post- war industrial estates of Knowsley, Kirkby, Huyton and Halewood and in the industrial areas, for example, Prescot.
- cable manufacture and associated processes.
- former Railway Land (tracks and ancillary land).

2.9 Broad Geological and Hydrogeological Characteristics

The geology of the Borough is shown on the following geological maps:

- Geological Survey of Great Britain (England and Wales) Wigan Sheet 84, 1:50 000 Solid Edition, 1977;
- Geological Survey of Great Britain (England and Wales) Runcorn Sheet 97, 1:50 000 Solid Edition, 1980;

British Geological Survey, North West England and North Wales, Sheet 53°N - 05°W, Solid Geology, 1:250 000, 1997;

Extracts from the relevant geological mapping are provided in Figures 2 and 3 below.

2.9.1 Solid Geology

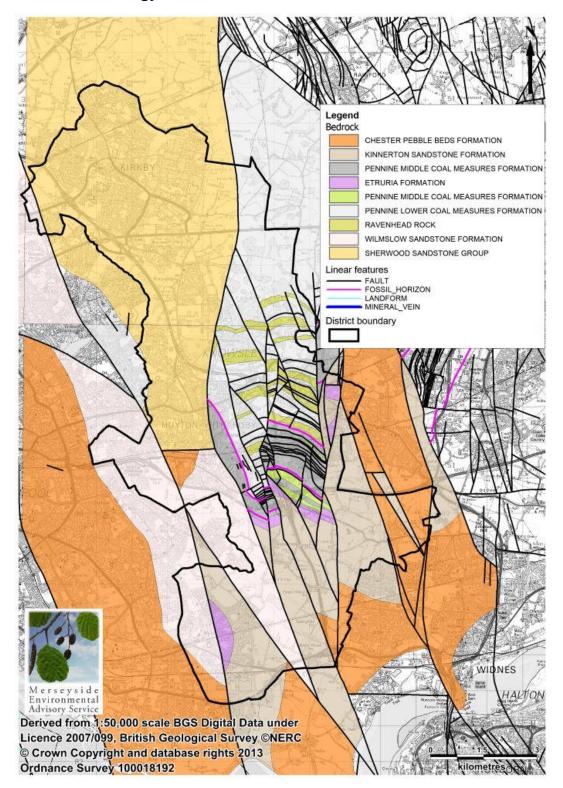


Figure 2: Map showing Solid Geology

The solid geology of Knowsley consists predominantly of sandstones of the Sherwood Sandstone Group, covering the majority of the lower third and western half of the Borough. The remainder is located in the north and east and this consists of occasionally minimal coal seams from the Coal Measures. There are also isolated areas of sandstone and mudstone of the Warwickshire Group and other sandstones within the Borough. The Coal Measures underlie central and eastern parts of the Borough.

2.9.2 Superficial Geology

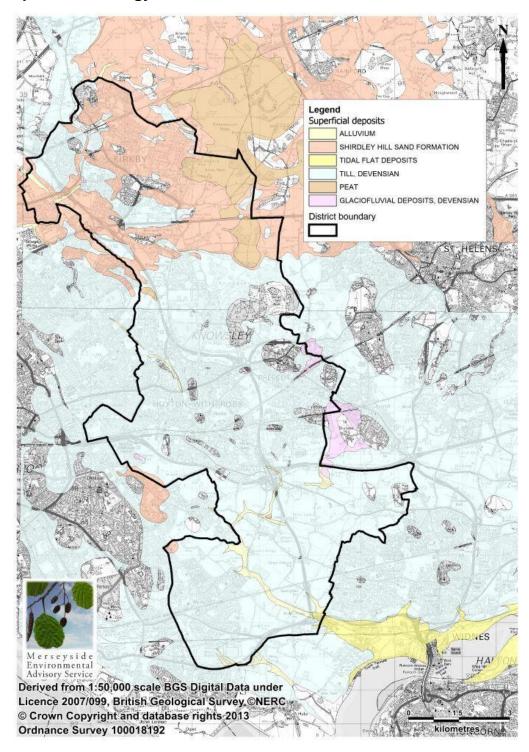


Figure 3: Map showing Superficial Geology

With the exception of a few areas of outcrop, the solid geology of the Borough is overlain by a variable thickness of drift deposits.

Glacial Till (boulder clay) covers the majority of the Borough, varying in thickness from 0-30metres. To the north of the Borough, the poor drainage of the glacial till has favoured the development of extensive areas of peat moss at Kirkby and towards Simonswood.

A widespread belt of windblown sand covers the underlying glacial deposits and bedrock over parts of the northern area of the Borough.

Small areas of peat deposits are present in the northern parts of the borough and alluvium deposits occur in the river valley of the River Alt and various brooks.

2.9.3 Local Hydrogeology and Use of Groundwater Resources

A number of water bearing units occur within the area giving rise to a range of aquifers both within the bedrock and superficial deposits. Generally, across north Merseyside, groundwater levels are rising with implications for potential pollution.

Principal Aquifers

The principal aquifer within the Borough is the Permo-Triassic Sandstone (including the Sherwood Sandstone Group) which underlies the majority of the Borough. The sandstone forms part of a larger outcrop comprising the Liverpool and Ormskirk aquifer unit.

Groundwater within the Liverpool and Ormskirk aquifer is heavily exploited for both public and industrial use with many abstractions located within and adjacent to Knowsley boundary. Concentrations of abstractions are located to the south and east of the Borough, around Whiston, Cronton and Halewood, and also to the north around Kirkby and Knowsley Village. Collectively, the source protection zones² for the sources cover virtually the entire sandstone outcrop in Knowsley Borough. Historical over-abstraction resulted in falling groundwater levels, although over the last two decades there has been a significant reduction in the actual abstraction with associated recovery. The groundwater also supports numerous small-scale licensed and unlicensed abstractions, provides baseflow to the River Alt and discharges to the River Mersey estuary.

The sandstones are generally covered in a complex series of superficial drift deposits, with glacial boulder clay being the most widespread type of drift. However, the drift is often thin and sandy and there are localised exposures of sandstone. Where low permeability drift deposits are thickly developed they will inhibit aquifer recharge and therefore decrease the vulnerability of the aquifer to pollution from surface activities. However, where drift deposits are thin, absent or sandy the vulnerability of the groundwater to pollution will be increased.

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² Source Protection Zones provide additional protection for water sources. They are designated zones around public water supply abstractions and other sensitive receptors that signal there are particular risks to the groundwater source they protect.

Secondary A Aquifers

Secondary A aquifers within the Borough boundaries are dominated by rocks of Carboniferous age, comprising the Coal Measures, with locally developed permeable unconsolidated drift (superficial) deposits.

The Coal Measures underlie central and eastern parts of the Borough, around Huyton, Prescot and Knowsley Safari Park, and are surrounded to the west, south and east by the principle aquifer outcrop. There is also an isolated Coal Measures outcrop in the south of the area to the west of Halewood. The majority of the groundwater flow in the solid rock will be concentrated as fissure flow within the sandstone units of the Coal Measures. These units can be considered as individual minor aquifers separated by low permeability shale/mudstone units. However, a major influence on groundwater movement is likely to be the presence of old coal workings within the Coal Measures of the Borough. These can give rise to complex and rapid groundwater flow. Groundwater levels in the higher permeability units will be variable and may reach ground level giving rise to springs.

Superficial deposits are found throughout the area overlying the solid rocks beneath. Much of the area is covered with glacial boulder clay but to the north of Knowsley most of the drift outcrop is blown sand. Less extensive deposits include alluvium along Ditton Brook and limited deposits of glacial sand and gravel around Prescot. These deposits often occur as complex or mixed drift sequences and, where permeable, can be classified as minor aquifers in their own right and have some potential for localised exploitation. Although these deposits may reduce the vulnerability of the underlying aquifer, where present, they should be considered as capable of transmitting water to it.

2.10 Surface Waters

The main river within the central and northern area of the Borough is the River Alt. This rises in Huyton and flows in a north westerly direction 28 Km to its tidal limit at Hightown, in the Metropolitan Borough of Sefton.

In Knowsley, the tributaries of the River Alt include Croxteth Brook, Knowsley Brook, Simonswood Brook and Kirkby Brook. In the upper reaches of its catchment the River Alt drains highly urbanised and industrialised areas and is canalised in places along its length.

Water quality in the upper reaches of the Alt is generally poor, although since 1994 water quality has generally improved. Most noticeably, this has been through a reduction in the total length of watercourse with poor or bad water quality. With the exception of Simonswood Brook downstream of the confluence with Kirkby, where the water quality is classified as poor, the water quality in the tributaries of the Alt that lie within the Borough is classified as fair.

Towards the south of the Borough, the main watercourse is Ditton Brook, which drains south/south-east to the River Mersey. Ditton Brook rises as Prescot Brook in the built up area of Prescot. Below the confluence with Netherley Brook, where the stream becomes canalised, it becomes Ditton Brook. The other watercourses that make up the Ditton Brook catchment within Knowsley include Dog Clog Brook and Halewood Brook. These watercourses have, in general, poor water quality.

The Water Framework Directive (WFD) provides the mechanism to return all water bodies to Good Ecological Status. In Knowsley this is being implemented via the North West River Basin Management Plan (NWRBMP). This sets out a number of objectives and actions to alleviate pressure on water bodies. Through the WFD and the NWRBMP, plans and actions have been highlighted to return water bodies to good ecological status.

2.11 Natural Contamination

Defra and the British Geological Survey have produced Technical Guidance sheets for normal levels of contaminants in English Soils. Natural Background Concentrations (NBC) have been established for seven contaminants including contributions from both natural and diffuse anthropogenic sources, based on samples which have been collected systematically across England. NBCs for the Knowsley area will be taken into account when considering the significance of contaminant concentrations under the Part 2A regime. Recent guidance suggests that NBCs can be used as a line of evidence along with other criteria (e.g. site investigation data and risk assessments) to decide whether land is contaminated land as defined by Part 2A.

There are considered to be a number of potential areas of concern, regarding natural contamination in Knowsley; these are, natural methane released from underground coal workings and peat deposits and radon gas. Radon is a natural radioactive gas. Geology is the most important factor controlling the source and distribution of radon. Within Knowsley, there is a moderate radon potential over the central eastern part of the Borough coinciding with the Carboniferous Westphalian Rocks; the radon potential of the remainder of the Borough is low. The production of methane from underground coal workings and peat deposits will be an additional consideration in contaminated land site investigations and assessments.

2.12 Action already taken to deal with Land Contamination

Knowsley has been very active in the field of land reclamation; regeneration activities began in the early 1980s. The Council has achieved much in its aim of removing the blight of derelict land. Inevitably such land reclamation activities have also had a significant impact on the remediation of contaminated land.

Because of the history associated with development in Knowsley it is likely that there is an extensive contamination problem in parts of the Borough. Despite already having reclaimed a significant quantity of land it is acknowledged that there is now much land that may eventually require further treatment as a result of the redefining of contamination. Addressing ground contamination is thus considered to be an important priority for any land regeneration programme.

The majority of action taken to date to deal with land contamination within the Borough has been development led. Details of the activities undertaken will generally be held by the Planning Services; access mechanisms will be put in place through effective use of the Information Management System.

The council has also supported and advised companies and organisations that have carried out site investigations and remediation on a voluntary basis. Reactive work has also been undertaken in response to identified problems.

3 OVERALL AIMS OF THE STRATEGY

3.1 Aims of the Strategy

Through implementation of this Strategy the Council's aims are:

- to adopt a strategic risk based approach to the periodic inspection of the Borough for the purposes of identifying land which presents unacceptable risks to human health or the wider environment. Further, that such inspections are undertaken in an appropriate order, in compliance with the Statutory Guidance and in accordance with good practice;
- to ensure that available resources are effectively targeted;
- to ensure that all those affected by, and involved in, the inspection process have the same clear understanding of the rationale for inspection, how this will be carried out and over what timescale;
- by effective communication of the authority's intentions, to encourage voluntary action by polluters or other appropriate persons;
- to promote regeneration, improvement of the environment through effective links with wider Council and Regional policies;

Throughout the implementation of the inspection strategy, priority will be given to the identification of unacceptable risks to human health. Risks to other receptors will be assessed in consultation with internal departments and external organisations as appropriate.

3.2 Objectives and Milestones

Within the broad aims of the Strategy, the Council has identified a number of specific objectives which it aims to undertake within certain timescales. The identification of definitive timescales for the entire inspection process is not possible as it will be highly dependent on the number and type of cases identified and available resources. Table 1 in Appendix II identifies ongoing work areas and where possible, anticipated timescales.

Sites where urgent action is required may be identified at any stage during the implementation of the inspection strategy and therefore detailed inspections may be carried out on some areas of land before the preliminary inspection of the Borough is complete. The need to take action on such sites may influence the rate of progress in the overall programme.

Within the implementation of this strategy, to achieve the Council's overall aims, there is a need for a flexible approach, addressing the sites which present the most serious risks as quickly as possible whilst balancing the requirement to assess the entire Borough area with available resources.

4.0 Priority actions and timescales

4.1 Priorities

Within the overall strategic approach to the inspection of the Borough, the Council has identified the following priorities:

- Identification of unacceptable risks to Human Health
 Sites causing or which pose an imminent risk of harm will be dealt with as a priority.
- Sites causing significant harm or significant pollution of controlled waters
 Sites which are causing or pose an imminent risk of harm or water pollution may
 be identified at any point in the inspection process. Such sites will be dealt with
 as a priority.
- Assessment of sites identified by other regulatory bodies
 As directed by the Statutory Guidance, the activities of and information gathered by other regulatory bodies will be taken into account when considering relative priorities.
- Assessment of land currently or formerly owned or occupied by the Borough Council

One of the key underlying principles of the strategic approach is that sites should be dealt with in an order appropriate to the apparent seriousness of the potential harm or pollution. The Council recognises that there may be sites within the Borough for which it may have particular responsibilities, through current or former ownership. The Council will seek to identify such land as soon as practicable. Such land will be dealt with in order of priority relative to all potential sites in the Borough.

• Assessment of land allocated for sensitive uses within the emerging Knowsley Local Plan and adopted UDP.

4.2 Timescales

It is difficult to formulate a definitive timetable for the overall inspection process; indicative timescales and progress to date are presented in Appendix II. The timescales, where stated, should be considered broad estimates.

4.3 Measuring Progress

Performance targets for delivery of Part 2A are set within the Environmental Health and Consumer Protection Service Plan and performance against targets are measures on an annual basis.

5.0 Procedures

5.1 Introduction

The key stages of the strategic inspection of the borough are listed below. Further details relating to each of the key stages are provided in Sections 5.0 and 6.0 below.

- Information collection
- Information evaluation
- Prioritisation
- Risk Assessment
- Programme for carrying out detailed inspections

5.2 Information Collection

Information will be obtained by the Contaminated Land Team from a variety of sources, which include internal Services, other regulatory bodies and external organisations. The identification of further sources of information is an on-going process; further datasets and information sources may, therefore, be identified in the future. The list of sources of information consulted are included within Appendix III.

5.3 Merseyside Contaminated Land Information Management System

The Council has developed a GIS based Contaminated Land Information Management System (CLIMS) in partnership with other members of the Merseyside Contaminated Land Officers Group (CLOG) with technical input and support from the Merseyside Information Service (MIS) / Mott Macdonald. The use of a common system across Merseyside provides significant advantages for data sharing and resulted in economies of scale in system development and support.

The CLIMS comprises a computer application developed in MapInfo which has the capability to capture, hold, analyse and display all the information required to implement the inspection duties of the Council. Further details on Information Management are presented in Section 8.0.

5.4 Information Evaluation

The primary aim of the information evaluation procedure is to enable the Council to identify areas of land which merit detailed inspection and to prioritise them such that they may be dealt with in an appropriate order.

In keeping with the aim of maintaining consistency on a Merseyside basis the Council, in partnership with other members of the Merseyside Contaminated Land Officers Group and the Merseyside Information Service, developed information evaluation and risk prioritisation procedures utilising CLIMS.

5.5 Prioritisation Methodology

A summary of the approach and general principles to be adopted is set out below. Figures 1 to 3 (Appendix IV) comprise the Development, Surface Water and Groundwater algorithms respectively used within the prioritisation methodology.

The aim of the methodology is to identify areas of land which could pose a threat to human health or the environment and subsequently to prioritise these areas such that further more detailed investigations and assessments may be planned in a systematic and efficient way. The approach is based on recognised good practice and guidance³.

The initial prioritisation procedure within CLR 6 (Part I Assessment) has been extended to include consideration of a wider range of receptors, as required by the Statutory Guidance and adapted to allow for classification and prioritisation of both the source and receptor datasets.

The methodology is based on the source-pathway-receptor (contaminant linkage) approach to contaminated land risk assessment. Potential contaminant linkages are identified through assessment of the spatial correlation between potential contamination sources and receptors. The correlation may be one of coincidence (occupying the same space) or influence (within an assumed or known zone of influence).

Information on pathways will be obtained as part of the information collection process. However, since pathways will often be difficult to accurately define in the absence of detailed site investigation information, the initial prioritisation procedure will rely on the confirmation of two parts of the contaminant linkage, the source and receptor(s). The prioritisation methodology may be further refined to take account of pathways in the future should suitable datasets become available.

The first stage in the procedure was to collect and classify both source and receptor datasets. The source and receptor datasets are those identified in Tables 1 and 2 (Appendix III). Part of this stage involved the digitization of contaminative land uses from OS base mapping for use within CLIMS and this work is now complete; the datasets will be refined, added to and/or modified as new relevant datasets are identified.

With regard to classification of source datasets, three priority classes (High, Medium and Low) have been identified based on the likelihood of contaminative substances being present at concentrations which may result in 'significant harm' being caused or may result in pollution of controlled waters.

The classes have been established using formalised professional judgement based on the potentially contaminative land uses considered. Particular reference has been made

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³ Contaminated Land Research Report No. 6 London: Department of the Environment (1995) Prioritisation and Categorisation Procedure for Sites which may be Contaminated

to work undertaken by Paul Syms of Sheffield University⁴ the Department of the Environment Industry Profiles⁵ and the classification of contaminating industries as outlined in the 1991 DOE Consultation Paper on Public Registers of contaminative uses⁶.

The classes have been incorporated into a definitive keycode list (maintained by Merseyside EAS) of the relative risks associated with potentially contaminating industries for use within CLIMS. Those industries not listed in the sources referenced above have been categorised within the keycode list based upon a comparison with industries of similar polluting potential. The keycode list is presented in Appendix V.

With regard to classification of receptors, the highest priority is given to the assessment of risks to human health. Risks to all receptors required by the Statutory Guidance will, however, be addressed in an order appropriate to the apparent seriousness of the potential harm or pollution. The methodology adopted thus allows resources to initially be concentrated on the sites that pose the greatest risk to human receptors.

Application of the prioritisation model places sites in one of three groups. Sites are placed into Group A, B or C in accordance with the highest grouping from each of the algorithms (Development, Surface Water and Groundwater). Sites placed in Group A (the highest priority sites) are subject to further more detailed assessment first, followed by sites in Group B, and then those in Group C (the lowest priority sites).

Within each group the GIS system automatically allocates a 'Hazard Ranking' number of 1 to 48 which further prioritises sites for further more detailed assessment. The Hazard Ranks used within the prioritisation process are also presented in Appendix V.

The outcome of the information evaluation procedure is a prioritised list of sites where it is possible that a contaminant linkage exists. Further work in the form of a detailed inspection (which may include detailed desk study, site walkover, limited sampling or intrusive investigation and site specific risk assessment) will generally be needed to determine whether or not the land actually appears to be contaminated land. The first stage of any further assessment is the collation and assessment of additional relevant information. This review can lead to the refinement of the initial prioritisation. Arrangements for carrying out detailed inspections and criteria for selecting individual sites are detailed in Section 6.0.

Determination of the need for and the degree of site inspection is based on available information. Any further information obtained, either through liaison with the site owner or through site inspection, will be assessed through the information evaluation procedures. The prioritisation factor may then be revised accordingly. The precise

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⁴ Paul Syms, Desk Reference Guide to Potentially Contaminative Uses, IVSA (1999)

⁵ Department of the Environment, Industry Profiles, 47 Volumes, DOE (1996)

⁶ Department of the Environment, Public Registers Of Land Which May Be Contaminated A Consultation Paper, DOE (1991)

nature of the detailed assessments varies from site to site depending on the specific circumstances.

5.6 Additional Considerations

When evaluating the coincidence of sensitive receptors with known potential areas of contamination, to establish the likelihood of land meriting detailed inspection, consideration is given to any actions which have already been taken to deal with contamination. Any additional information that specific remediation or further remedial action has taken place by landowners, the local authority or others is taken into account.

When considering relative priorities, the Council takes account of the activities and information gathered by other regulatory bodies for example the Environment Agency in respect of issues relating to controlled waters and Natural England with respect to protected habitats. To this end, site specific advice is sought from other regulatory bodies as appropriate.

If during the course of information evaluation it becomes apparent that actual harm or pollution of controlled waters is being caused the Council will initiate procedures for determining that land is contaminated land.

This methodology may be updated in the light of the future publication of relevant best practice guidance.

5.7 Site Specific Risk Assessment and Guideline Values

The Council take a risk-based approach to the assessment and identification of contaminated land.

There are a number of methodologies available for assessment of the potential health and environmental impacts of land contamination including those described below. Decisions on the most suitable technique or range of techniques are determined on a site specific basis.

The Council will ensure that risk assessment models and guideline values are suitable for the purpose for which they are being used and are appropriately applied.

5.8 Human Health

Methodologies and guidance values available for estimation of potential risks to human health include the following.

Contaminated Land Exposure Assessment (CLEA) Framework

A revised version of the CLEA framework was published by the Environment Agency in January 2009 with the aim of helping in the assessment of potential risks to human health from long-term exposure to soil contamination.

The Environment Agency has also published new Soil Guideline Value (SGV) reports and associated TOX reports for eleven substances; further reports are anticipated in the future. As new TOX reports are issued using the new approach, the relevant existing reports will be withdrawn.

The updated guidance documents are intended to provide regulators, developers, land owners and other interested parties with relevant, appropriate, authoritative and scientifically based information and advice on the assessment of risks arising from the presence of contamination in soil.

It is important to note the Health Criteria Values (which describe the level at which long term human health exposure to chemicals in soil is tolerable or poses minimal risk) and SGVs do not represent the trigger for an unacceptable intake; they are based on minimal risks to health. SGVs represent trigger values above which there might be a significant possibility of significant harm (SPOSH), with the significance linked to the margin of exceedence, the duration and frequency of exposure and other site and contaminant specific factors that the enforcing authority may wish to take into account. In all cases further investigation and evaluation of risk will be required.

Other Generally Accepted Guidelines

In addition to CLEA guidelines reference may also be made to other accepted sources including:-

- Occupational exposure levels issues by the Health and Safety Executive;
- Environment Agency site specific pollution prevention guidelines from authoritative sources;
- Guidance issued by the Construction Industry Research and Information Association (CIRIA);
- Other risk assessment tools such as, RBCA, RISC and SNIFFER.

5.9 Controlled Waters

R & D Publication "Methodology for the Derivation of Remedial Targets for Soil and Groundwater to Protect Water Resources"

The Council will seek the advice of the Environment Agency when assessing risks to controlled waters. It is understood that the Agency would wish to see the R&D Publication "Methodology for the Derivation of Remedial Targets for Soil and Groundwater to Protect Water Resources⁷" used as the framework for assessing the

⁷ Environment Agency (1999) Methodology for the Derivation of Remedial Targets for Soil and Groundwater to Protect Water Resources. R&D Publication 20.

need for remediation. The Consim Model has been developed by the Environment Agency as a tool to assist in such assessments.

In the case of surface waters, the Environment Agency will seek to protect existing water quality and have particular regard to Environmental Quality Standards. In cases where pollution of surface waters is occurring, the Environment Agency will seek to improve water quality.

5.10 Other Receptors

The Council will work with the relevant specialist organisations (including Natural England, Building Control Departments, English Heritage, the Food Standards Agency and Defra) when assessing the risks to ecological, animal, crop and building receptors to achieve consistent application of the regime.

6.0 PROGRAMME FOR INSPECTIONS

6.1 Criteria for Selecting Individual Sites For Inspection and Activities

Site inspection will be considered for areas of land where it is identified that a possible contaminant linkage exists. The primary objective of the inspection of land is to collect sufficient information to determine whether or not the land appears to be contaminated land, in accordance with the Statutory Guidance on determination. A secondary objective of inspection is to identify any contaminated land which is required to be designated a special site.

Determination of the need for and the degree of site inspection will be based on available information. Any further information obtained, either through liaison with the site owner or through site inspection, will be assessed with reference to the procedures set out within this strategy and appropriate technical guidance.

6.2 Timetable for inspection

Inspection will be undertaken as part of a rolling programme subject to annual review.

Sites where urgent action is required may be identified at any stage during the implementation of the inspection strategy. The need to take action on such sites may influence the rate of progress in the overall programme.

There is a need for a flexible approach to inspection; sites which present the most serious risks will be addressed as quickly as possible whilst balancing the requirement to assess the entire Borough area with available resources.

6.3 Arrangements for Carrying Out Detailed Inspection

Detailed inspection may include any or all of the following:

- The collation and assessment of documentary information, or other information from other bodies;
- A site visit for the purposes of visual inspection and, in some cases, limited sampling;
- Intrusive site investigation of the land involving the sampling and analysis of soils and/or groundwater.

Investigations will be undertaken in accordance with the Statutory Guidance and appropriate technical procedures. The nature and degree of investigation will be determined on a site specific basis. However, in all cases the principles and practices contained within Defra and Environment Agency sponsored technical guidance and other good practice publications will be adopted.

In conducting site investigations, all reasonable precautions will be taken to avoid harm, water pollution or damage to natural resources or features of historical or archaeological interest; the advice of appropriate regulatory authorities will be sought.

In accordance with recognised good practice, appropriately phased site investigations will be undertaken. If at any stage the results of such investigations demonstrate that there is no longer a reasonable possibility that a contaminant linkage exists, no further detailed inspection will be undertaken with respect to that contaminant linkage.

6.4 Inspection using statutory powers of entry

Under Section 108 of the Environment Act 1995, the Council has been granted powers of entry to carry out detailed inspections. Such inspections are termed "inspections using statutory powers of entry".

Before carrying out any inspection using statutory powers of entry the Council will be satisfied, on the basis of available information that;

- In the case of site reconnaissance (visual inspection and/or limited sampling) there is a reasonable possibility that a pollutant linkage exists. Any sampling will be limited to that necessary to verify the pollutant linkages already identified; and
- In the case of intrusive investigation, that it is likely that both contaminants and receptors are present.

The Council will not carry out any inspection using statutory powers of entry which takes the form of an intrusive investigation if:

- It has already been provided with detailed information which provides an appropriate basis upon which the Council can determine, in accordance with Statutory Guidance, whether or not the land is contaminated land; or
- A person offers to provide appropriate information within a reasonable and specified time and then provides it within the agreed timescale.

Further details on site specific liaison are set out below.

6.5 Site Specific Liaison

The Council will endeavour, where possible, to consult owners, occupiers and other interested parties to establish whether appropriate information already exists on the condition of the land or whether such information could be made available. Where information is provided by third parties, it will be assessed to determine its adequacy.

Prior to any inspection being carried out, the Council will inform owner(s)/occupier(s) of the land and any other relevant persons that an inspection is required to take place. At this stage, details will be provided on what inspection entails and the indicative timescale for the investigation.

The permission of the owner(s)/occupiers of the land will be requested, in writing, to enter the land for purposes of detailed inspection under Part 2A. The letter will advise the owner(s)/occupier(s) of the powers conferred on the local authority under Section 108 of the Environment Act 1995 in the event that permission is not granted.

Section 108 (6) provides that, except in an emergency, if the premises to be inspected are residential, or if the inspection necessitates the use of heavy equipment, at least seven days notice will be given, unless there is an immediate risk to human health or the environment. In an emergency, these powers of entry can be exercised forthwith.

General liaison and communication strategies are set out in Section 10.0.

6.6 Health and Safety Procedures

Prior to conducting any detailed inspections consideration will be given to the potential health, safety and environmental hazards which may arise. Risk assessments will be undertaken to identify any potential hazards and precautions will be taken to control the associated risks to an acceptable level.

Appropriate health and safety procedures will be adopted to protect both site investigation personnel and the general public. Good practice guidance will be followed and relevant legislative requirements will be met in full.

6.7 Inspection of Potential Special Sites

Before authorising or carrying out any inspection consideration will be given to whether, if the land were found to be contaminated land, it would meet any of the descriptions of land given in the Contaminated Land (England) Regulations 2006 as requiring to be designated a Special Site.

Where there is evidence to suggest that a particular site would be designated a Special Site, if identified as contaminated land, the Environment Agency will be asked to undertake the detailed inspection.

The Environment Agency has set out the procedures to be adopted in the Environment Agency's Part 2A EPA (1990) (England) Process Handbook.

Before undertaking any detailed inspection, the Environment Agency will satisfy itself that it agrees that the site is a potential Special Site and that the requirements of the Statutory Guidance have been met. Where necessary, the Council will authorise a person nominated by the Agency to use the powers of entry conferred by Section 108 of the Environment Act 1995. The same conditions for using statutory powers of entry apply as for detailed inspection undertaken by the Council as detailed above.

If the Environment Agency agrees that a particular site is a potential Special Site it will provide notification in writing. The Environment Agency will, subject to the statutory

conditions for detailed inspection having been met, undertake the inspection on behalf of the Council.

Following inspection, information on the condition of the land and an opinion on whether significant contaminant linkages are present will be provided to the Council. Determining whether land appears to be contaminated land is the sole responsibility of the Council; this also applies were the detailed inspection is undertaken by the Environment Agency.

If the Environment Agency disagrees that a particular site is a potential Special Site it will provide notification in writing giving reasons.

6.8 Arrangements for the Appointment of Consultants/Contractors

At various stages in the implementation of this Strategy it may be necessary to appoint specialist consultants and contractors.

The Council has existing procedures for procuring such works and these will be utilised, where necessary. It is considered vital that any such works are well specified and managed.

7.0 INTERNAL MANAGEMENT ARRANGEMENTS FOR INSPECTION AND IDENTIFICATION

7.1 Responsibilities of Internal Services

The responsibilities within the Council for inspection and identification are as follows:

Environmental Health and Consumer Protection Service

The Environmental Health and Consumer Protection Service has the lead role in the implementation of the Contaminated Land Inspection Strategy assisted by Merseyside EAS.

In co-operation with other Council Services and external agencies as appropriate, the Environmental Health and Consumer Protection Service is responsible for all aspects of the implementation of the Contaminated Land Inspection Strategy; these include:

- Information collection and evaluation and prioritisation
- Liaison and communication;
- Carrying out detailed inspections;
- Identification and determination of contaminated land and Special Sites;
- Collation and recording of site investigation information;
- Reviewing decisions and the Strategy;
- Carrying out any necessary enforcement actions;
- Production and maintenance of the Public Register;
- Remediation of contaminated land;
- Production and making arrangements for, serving remediation notices;
- Managing and providing information.

Planning Services

Planning Services deal with planning applications for development where issues of land contamination must be considered. The majority of contaminated land issues are currently addressed through the planning regime, where contamination is a material planning consideration. Any remediation agreed as a planning condition will be dealt with under planning controls and not under Part 2A.

Legal Services

Legal Services will provide legal advice on the complex and wide ranging issues arising from the implementation of the Part 2A regime, including:

- Interpretation of legislation
- Exclusion from, and apportionment of, liability for remediation
- The recovery of costs of remediation and the relief from hardship
- Compensation to third parties for granting rights of entry

- Grounds of appeal against remediation notices, and procedures relating to such appeals
- Advice with regard to Council owned land and other land where the Council may be an appropriate person.

Merseyside Environmental Advisory Service

Merseyside Environmental Advisory Service will be responsible for providing technical and procedural advice and support in the implementation of the Strategy.

Other Services of the Council and all land owning Services of the Council, will be involved at various stages as providers of information and/or advice and through current or former land ownership.

8.0 INFORMATION MANAGEMENT

8.1 Information and Complaints

Complaints regarding contaminated land will be dealt with through the Council's existing procedures. Investigating officers will undertake appropriate actions and enquiries considered necessary to resolve any complaint having regard to Service procedures, statutory requirements and professional judgement.

The appropriate level and nature of further investigation will be determined on a case by case basis and will be dependent on a number of factors including; the nature of the complaint; the initial findings; the amount of information already available and an assessment in the context of the overall inspection programme.

Anonymous complaints or information provided anonymously will be evaluated by an investigating officer. Appropriate action will be taken on the basis of the merits of the information received.

8.2 Confidentiality

All complainants will be asked to provide details of their name and address which will remain confidential. There are circumstances where certain information may be required to be made public, for example, during the course of formal legal action. This issue would be discussed in detail prior to taking any such formal action.

8.3 Voluntary Provision of Information

If a person or organisation voluntarily provides information relating to contaminated land that is not directly affecting themselves, their families or their property, this will not be treated as a complaint. The information provided will be recorded and if appropriate allocated to an investigating officer. Investigating officers will take whatever actions and enquiries they consider necessary to follow up such information having regard to service procedures, statutory requirements and professional judgement.

8.4 Arrangements for Access to Information

8.4.1 Public Register

The regime provides for a public register, but only of land in respect of which a remediation notice has been issued, or where a remediation statement or declaration has been published. This information will be available for public inspection subject to any exclusions, for example, on the grounds of national security or commercial confidentiality. The details of information to be included on the Public Register are set out in The Contaminated Land (England) Regulations 2006.

The Public Register is available for inspection at The Huyton One Stop Shop on Monday to Friday between the hours of 9.00 am and 5.00 pm. The Public Register is currently held in paper and electronic form.

8.4.2 Information Requests

Requests made for access to information relating to the inspection process, for example, information on whether land has been inspected/details of any site investigation reports and condition of the land, will be dealt with in accordance with procedures for environmental information requests under the Environmental Information Regulations 2004 and the Council's Freedom of Information Policy.

9 Interaction with other Regimes

There are a number of other regulatory regimes, in addition to Part 2A, which are relevant in the context of the management of land contamination. The Council will liaise with the appropriate regulatory authority where there is potential overlap with the Part 2A regime.

9.1 The Planning Regime and Development Control

Under the Town and Country Planning legislation, the Council's Planning Service already considers the potential implications of contamination when developing planning policy and when it is considering individual applications for planning permission. The planning process will continue to be the primary mechanism to assess risks and set appropriate remediation requirements, on the basis of both the current and proposed land use.

Government policy for dealing with land affected by contamination under the planning system is set out in the National Planning Policy Framework (NPPF).

The NPPF (at Para. 121) states that planning policies and decisions should ensure that:

- The site is suitable for its new use taking account of ground conditions and land instability, including from natural hazards or former activities such as mining, pollution arising from previous uses and any proposals for mitigation including land remediation or impacts on the natural environment arising from that remediation;
- After remediation, as a minimum, land should not be capable of being determined as contaminated land under Part 2A of the Environmental Protection Act 1990 and adequate site investigation information, prepared by a competent person, is presented.

Under the Building Regulations 2000, the Council's Building Control Section (or private sector Approved Inspectors) will also specify measures to be taken during construction, to protect buildings and future occupants from the effects of contamination. Guidance on such requirements is given in Approved Document C (Site Preparation and the Resistance to Contaminants and Moisture), 2004 Edition.

9.2 Pollution Prevention and Control (PPC) –The Pollution Prevention and Control Act 1999 and The Pollution Prevention and Control Regulations 2000 (now incorporated into the framework of the Environmental Permitting Regulations 2010)

A site condition survey must be undertaken prior to receiving a permit to operate as Part A processes under the Environmental Permitting regime.

Sites regulated under the Environmental Permitting regime, which become contaminated will generally be regulated under this power⁸. The Council is precluded from serving a remediation notice if it appears that the powers of the relevant enforcing authority under The Pollution Prevention and Control Regulations can be used. There may, however, be situations where Part 2A powers are needed.

Land determined to be contaminated land which is subject to regulation under the Environmental Permitting regime, where the installation is designated for central control (that is by the Environment Agency), is required to be designated as a Special Site.

An exception to the above is that historical contamination present prior to the permit being issued is dealt with under Part 2A powers.

9.3 The Environmental Damage (Prevention and Remediation) Regulations 2009 (SI 2009 No. 153)

The Environmental Damage Regulations 2009 came into force on 1st March 2009, they implement the European Environmental Liability Directive 2004/35/EC. They are based on the polluter pays principle requiring those responsible to prevent and remedy damage.

The regulations only apply where the environmental damage and the activity that caused it has occurred or requires preventing after the regulations came into force and they only apply to operators of economic activities.

Environmental Damage has a specific meaning within the regulations and it only refers to damage to land, water and ecosystems.

Local authorities are the enforcing authority in relation to damage to land; the damage must result in a significant risk of adverse effects on human health. DEFRA have released non Statutory Guidance entitled *The Environmental Damage (Prevention and Remediation) Regulations 2009, 2nd Update* November 2009.

Operators of economic activities should be aware that pollution of land may incur a liability under both the Environmental Damage Regulations 2009 and Part 2A of the EPA 1990.

9.4 Waste Management Licensing System

The Environment Agency currently license and manage waste management activities under Part II of the Environmental Protection Act 1990. There are three potential areas of interaction between the Part 2A regime and the waste management licensing regime:

 where significant harm or pollution of controlled waters occurs due to a breach of a site license under Part II of the Environmental Protection Act 1990. In this case, Part

.

⁸ Environmental Permitting Regulations (England and Wales) 2010

2A does not apply unless the harm or pollution is attributable to a cause other than a breach of a license;

- where the contamination results from an illegal deposit of controlled waste; and
- where certain remediation processes on contaminated land may fall within the licensing requirements of the Part II regime.

In the above circumstances, the Council is precluded from serving a remediation notice under Part 2A to remedy the harm or pollution of controlled waters; the Environment Agency has power to act under the waste management licensing regime in these cases.

9.5 Statutory Nuisance

The Part 2A regime replaced the statutory nuisance regime for dealing with nuisance that consists of, or is caused by land "being in a contaminated state". The definition of "land in a contaminated state" covers all land where there are substances in, on or under the land which are causing harm or where there is a significant possibility of such harm being caused.

The statutory nuisance regime will continue to apply to the effects of deposits of substances on land which gives rise to offence to human senses, for example odours.

9.6 Water Resources Act 1991

This Act gives the Environment Agency powers to prevent or remedy pollution of controlled waters by using Works Notices. There is significant potential for overlap between these powers and the Part 2A regime. The appropriate application of either regulatory regime will need to be determined after consultation between the Local Authority and the Environment Agency.

9.7 Radioactive contamination of land

The 2012 Statutory Guidance does not apply to radioactive contamination of land. Radioactive contaminated land is covered by separate Statutory Guidance. In the event that land is affected by both radioactive and non-radioactive contaminants both sets of Statutory Guidance will apply, and the Council will what is a reasonable course of action having due regard for the relevant primary legislation and advice from the Environment Agency.

9.8 Other Regimes

There are a number of other regimes which may have implications for land contamination or which may overlap with Part 2A, these include:

- Food Safety (Part I of the Food and Environment Protection Act 1985)
- Health and Safety (Health and Safety at Work Act 1974 and the Construction (Design and Management) Regulations 2007 (SI 2007 No.320)

- Landfill Tax (The Finance Act 1996) and The Landfill Tax (Amendment) Regulations 2009
- The Control of Major Accident Hazards Regulations 1999

In all cases, the Council will liaise with the appropriate regulatory authority where there is potential overlap of interests with the Part 2A regime.

10 COMMUNICATION

10.1 Statutory Consultees

The Council will continue to maintain effective communication arrangements with appropriate statutory bodies. A list of the statutory consultees is contained within Appendix VI.

10.2 Owners, occupiers and other interested parties

There are a number of stages within the implementation of this strategy where it will be necessary, for the Council to liaise with site owners, occupiers and other interested parties. These include:

- during the inspection process;
- notification of the determination of contaminated land⁹;
- prior to the serving of a remediation notice¹⁰;
- when designating Special Sites.

Throughout the implementation of the Part 2A regime, it is the Council's intention to encourage voluntary action to secure the remediation of contaminated land. This approach requires effective communication with owners, occupiers and other parties. Where possible, Council officers will seek the co-operation of landowners and occupiers in carrying out their duties.

The Council recognises the importance of making decisions about contaminated land matters that are accepted by the community and are both defensible and transparent. A communications strategy will be developed and implemented for individual sites being investigated under Part 2A. Input will be obtained from relevant sources including Public Health England and the Environment Agency.

If necessary the findings of any inspection will be communicated to the affected community and consultations undertaken on the best way to achieve the successful remediation of the contaminated land problem.

10.3 Risk Communication

Under Part 2A, the Council will be determining the presence of contaminated land using a risk based approach. Decisions on contaminated land may often be very complex and in many cases impact on a variety of stakeholders.

Public acceptance of any decisions made is very important if contaminated sites are to be managed effectively. Effective risk communication is thus an essential element in the implementation of this strategy.

⁹ Section 78B(3) and Section 78B(4) of Part 2A Environmental Protection Act 1990

¹⁰ Section 78H(1) of Part 2A Environmental Protection Act 1990

The Council also recognises the importance of the need to prevent needless anxiety and planning blight. A balance will, therefore, need to be achieved concerning when and to whom information is given.

The Council will consult with Public Health England on site specific cases regarding health advice to be provided to residents.

Reference will be made to the SNIFFER publication, "Communicating Understanding of Contaminated Land Risks" when developing any specific risk communication strategy for individual sites.

10.4 Trans-boundary Contaminant Linkages

Contaminant linkages may exist across Knowsley's administrative boundaries. Knowsley has mutual boundaries with the Metropolitan Borough of Sefton, Metropolitan Borough of St Helens, the Borough of Halton, the City of Liverpool and the District of West Lancashire.

Where this situation arises, the Council will work with the neighbouring authority to agree a mutually acceptable method of assessing and, if necessary, remediating the site, with reference to appropriate legislation ¹² and Statutory Guidance.

10.5 Risk summaries

Knowsley will produce a risk summary for land where the authority considers it is likely that the land may be determined as contaminated land. The risk summary should explain the authority's understanding of the risks and must be understandable to all members of the public. The risk summary will be produced prior to the formal determination of land as contaminated land.

10.6 Written statements

Where the authority has inspected land and found little or no evidence to determine the land as contaminated land, a written statement will be produced to document formally that the land does not meet the definition of contaminated land under Part 2A, to minimize unwarranted blight.

¹¹ Scotland & Northern Ireland Forum For Environmental Research (SNIFFER) Communicating Understanding of Contaminated Land Risks (May 2010)

¹² Section 78X(2) Part 2A Environmental Protection Act 1990

11 REVIEW MECHANISMS

11.1 Triggers for Reviewing Decisions

There will inevitably be situations where changes in the condition or circumstances of the land or the surrounding environment may necessitate a review of the previous inspection findings for a particular area. A number of such triggers have been identified and are set out below.

Triggers for the Review of Inspection Decisions include:

- Significant changes in legislation;
- Proposed changes in the use of the surrounding land;
- Unplanned changes in the use of the land;
- Unplanned events (e.g. localised flooding, fires, spillages) where the consequences cannot be dealt with through other relevant environmental protection legislation;
- Reports of localised health effects which appear to relate to a particular area of land;
- Response to information or complaints from members of the public, businesses or voluntary organisations;
- Information from other statutory bodies, landowners or occupiers and other relevant interested parties;
- Changes in national guidance relating to specific types of site or contaminant.

The Local Authority will reconsider any determination that land is contaminated land if it becomes aware of further information which it considers significantly alters the basis for its original decision. The local authority will then decide whether to retain, vary or revoke the determination.

11.2 Review of the Inspection Strategy

The strategy will be periodically reviewed as a working document at least every five years. Revised versions of the Strategy will be available for viewing on the Council's website. Hard copies will also be available from Environmental Health and Consumer Protection Service on request.

Appendix I

Current and Past Industrial History

Current and Past Industrial History

The following provides a brief overview of the industrial history of the Borough and in particular describes the nature and scale of activities which may have caused land contamination. Given the great diversity of industries which have operated at various locations in the Borough it is not possible to discuss in detail all industries known to have been established; this section aims to identify the main influences in terms of the potential legacy of land contamination.

General Overview

The following provides a brief overview of the industrial history of the Borough and describes the nature and scale of activities which may have given rise to land contamination. Given the diversity of industries which have operated at various locations in the Borough it is not possible to discuss in detail all industries known to have been established; this section aims to identify the main influences in terms of the potential legacy of land contamination.

The main source of employment for many centuries in Knowsley was agriculture. The area retained its mainly agricultural character until well into the nineteenth century. A wide range of craft industries were also undertaken, operated on a domestic and workshop basis. Gradually, however, other industries developed to provide local employment. With the exception of Prescot, which has industrial roots from as early as the fourteenth century, most of the industrial development in Knowsley has taken place during the twentieth century.

Improvements in transport, based initially on the turnpike roads and later the railways, were of particular importance in the historical development of the area. Historically, the main industries within Knowsley included numerous collieries, the extraction of other minerals (including, gravel, marl, clay and sandstones and pebble beds), wire manufacture, watch making and potteries. Other forms of manufacturing were also present together with brewing, town gas production and iron working. Further details on the main industrial influences within the Borough are provided below.

There was rapid expansion from the end of the Second World War up to the 1960s in the area currently served by KMBC. In terms of industrial development and new house building, this was a period of sustained growth. Much of this economic activity, however, was dependent on the branch plants of major companies. Consequently, Knowsley was hit very hard during the recession of the 1970s and early 1980s when many firms closed such plants.

In recent years the economy has diversified and today, whilst manufacturing remains a dominant employer. The majority of companies are in the service sector. Knowsley has a thriving business community with small and medium sized companies and national and international companies located within the Borough. Industrial sectors represented include automotive, aerospace, chemical; engineering; electronics; food and drinks,

textiles; energy and a range of hi-tech companies and financial and professional services.

Knowsley Industrial Park is one of the largest industrial parks in Europe containing over 1000 companies providing one of the largest concentrations of development land and existing industry in Merseyside.

There are two Part A2 and 29 Part B permitted processes within the Borough area, Potential areas of overlap between the Part 2A regime and Environmental Permitting are described in Section 9.2.

Overview of Main Historical Industries

Potteries

The establishment of a number of potteries in the fourteenth century, the earliest recorded in the region, was to provide an important stimulus to Prescot. Pottery making was an important element in the economy of Prescot until the middle of the nineteenth century and was also practised on a smaller scale in surrounding townships including Whiston.

Prescot town plans dating from the early eighteenth century indicate the presence of six pottery works using local white and red clays. The kilns were centred on the Eccleston Street area. The Ordnance Survey map of 1848 showed three potteries still in operation.

Whiston was also known for its pottery manufacture; the earliest reference being in the late eighteenth century. The main area for industry was in the west of the township leading into Huyton Quarry.

A group of pits in Knowsley Park (Mill Pits, Crow Pits and Wilton's Pits) are known to have been used in the past for clay extraction for the pottery industry.

Whilst pottery manufacture was widespread within Merseyside region in the eighteenth century the industry gradually declined and had largely died out by the mid nineteenth century.

Watch making and Tool Making

A notable feature in Britain's industrial development was the increased output of a wide variety of iron goods. Some of the Merseyside region's most important products were small products such as watches, small tools and nail making.

Domestic working of metals in small workshops or houses was a major industry in south west Lancashire from the sixteenth century onwards. Prescot and the surrounding villages have a long history in the manufacture of files and other small tools used particularly in the watch making industry.

Watch making was established in the town in the seventeenth century and developed rapidly through the eighteenth century. During the eighteenth and nineteenth centuries,

Prescot and its vicinity supplied many of the firms in the main cities with movements and watch making tools.

In the late 1800s some of the older metal goods industries experienced a fairly rapid decline. In Prescot some watch parts and tools continued to be made and from the 1890s one watch factory, the Lancashire Watch Company tried to compete with mass production methods but eventually this closed in 1910. Its successor, the Prescot Mechanism Company, carried on for another 60 years.

Cronton was renowned in the sixteenth century for its array of tool-workshops and inherited a similar reputation in the watch making industry to Prescot.

Smaller industries, for example in Whiston, included file and tool makers who provided items for the clock and watch industry in Prescot.

Cable Manufacture and Associated Activities

Cable manufacture and associated processes, for example copper and aluminium refining, has a long established history in Knowsley and in particular Prescot, dating back to the late 1800s.

The industry still plays an important role as an employer within the locality.

Manufacturing

A wide diversity of manufacturing industries have existed and continue to operate in the Borough, including the motor car production, engineering and metallic industries, motor and electrical appliance manufacture, machinery tools, food, pharmaceuticals, chemicals, pesticides and plastics manufacture.

Industrial and commercial activities were and continue to be largely centred on the areas of Knowsley Industrial Park developed on the site of the former Royal Ordnance Factory, Knowsley Business Park, Huyton Industrial Park/Whiston Enterprise Park, Halewood industrial area and parts of Prescot.

Coal Mining

Mining activities were predominantly centred on the townships of Prescot, Whiston, Tarbock and Huyton situated on the south western extent of the South Lancashire Coalfield.

The accessibility of the rich seams of coal close to the surface, which was mined from the early sixteenth century, provided an important impetus for the development of the Borough, particularly Prescot. The main mine was at Prescot Hall. Much of the coal produced was destined for Liverpool and coal mining in the town continued to prosper until the construction of the Sankey Canal in 1767 enabled to use of other sources of coal. Coal from the Prescot area was also carried by sea from Halebank and Ditton during the 17th and 18th Century.

The township of Whiston is also historically linked with coal mining, the first reference to which appeared in 1521. Many shafts were sunk around the area including those at Carr

Colliery of 1760s; Whiston Colliery of 1802 (closed 1890); Halsnead Colliery of 1802 (closed 1895) and Cronton Colliery which was begun in 1913 and closed in 1984. The collieries made good use of branch lines constructed for ease of transportation to a widening market.

In the late nineteenth century, the site of the former Whiston Colliery was developed. It opened as Tushingham Metallic Brick Works manufacturing bricks made from a mixture of local clay and shale until its closure in the early 1970s. The land was then used as a landfill site by the then Merseyside County Council and on completion of landfilling became public open administered by the Council.

Coal mining continued as a major industry in the area during the early nineteenth century (the 1st Edition Ordnance Survey Map records nine major collieries in the Prescot area) but during the latter half of the century many mines were worked out particularly those in Tarbock and Prescot.

Quarrying and Extractive Industries

In addition to coal mining, other extractive industries in the Borough involved the digging of a range of materials including gravel, clay, marl and peat and the quarrying of sandstone and shale.

Documentary evidence of stone quarrying in Knowsley dates back to the early sixteenth century. The two areas which seem to have been amongst the earliest to be exploited were Copt Holt in Whiston and Pex Hill in Cronton. By the time the 1 Edition Ordnance Survey was made in the mid nineteenth century there were substantial quarries extracting sandstone in Cronton, Huyton, Kirkby, Knowsley, Roby, Tarbock and Whiston.

The digging of clay for bricks and their firing occurred in the eighteenth and nineteenth centuries. During the nineteenth century there was a move towards larger more specialised brick production, sites are known in Tarbock, Knowsley and Whiston.

The digging of marl for use as a fertiliser was practised by local farmers.

<u>Landfill</u>

The deposition of a variety of waste materials has taken place in a number of locations, for example the infilling of excavations, land reclamation works, pre- and post- licensing landfill sites. These include the very substantial areas of Stadt Moers, Coopers Moss and Kirkby Moss as well as less widespread but deeper sites such as Holt Quarry, Whiston.

Additionally, numerous agricultural ponds were infilled using waste materials in the 1950s to 1980s, and streams culverted or diverted, with the channels backfilled with waste materials.

Former Railway Land

A number of the railways which ran through the Borough are no longer used and in some areas track has been removed. For example, following discontinued use of the old Cheshire Lines Railway and the removal of the track from two sides of the Halewood Triangle Junction, land was purchased from British Rail in 1982 for the development of the Halewood Triangle Country Park, opened in 1986.

Appendix II

Objectives and Timescales

Table 1: Objectives and Timescales

Objective	Provisional Timescale/Target	Action	Output/Record	Possible Consultation (as required)
Development of Information Management System (IMS) Input Module Output Module Analysis Module Database	Complete Complete Complete Complete	Subject to further development as necessary	IMS with required functionality	• MIS • CLOG
Collection of appropriate Information on Sources, Pathways and Receptors	Collection complete	Update and review as new information becomes available	Up to date records stored in GIS	Council DepartmentsStatutory BodiesOthers
Establishment of areas of land currently/previously owned or occupied by the Council	 Data collection complete. Information stored in GIS format and held by Asset Management 	Update and review as new information becomes available	Up to date records stored in GIS	 Council Departments Current owners, occupiers and other interested parties
Establishment of efficient liaison and information exchange mechanisms (i) Internal (ii) External	Established and on-going	Develop and implement procedures for liaison and information exchange – see Communication Section 10.0		 Statutory Bodies Council Departments Owners Occupiers Other Interested Parties Wider community

Objective	Provisional Timescale/Target	Action	Output/Record	Consultation
Evaluation of information – initial screen	Complete	See Prioritisation Methodology Section 5.5 Includes land currently or previously owned/occupied by the Borough Council	Sites allocated into group A,B or C for development, surface water and groundwater receptors, then allocated into the highest overall group.	MIS Environment Agency Other statutory bodies
Further Evaluation to sub- prioritise groupings from initial screen – High and Medium Priority Sites	Complete	See Prioritisation Methodology Section 5.5 Includes land currently or previously owned/occupied by the Borough Council	 Sites sorted in the order development receptor group, surface water receptor group, Record on IMS and related files 	 Statutory Bodies Council Departments Owners Occupiers Other Interested Parties External contractors

Objective	Provisional Timescale/Target	Action	Output/Record	Consultation
Programme Detailed Inspections	 Continued support for site inspection and remediation under planning regime of voluntary work. For sites where urgent action is needed-immediate and on-going. 	See Programme for Inspection Section 7.0	Justifications Inspection of Special Sites conducted by Environment Agency	Statutory Bodies Council Departments Owners Other Interested Parties
Commence Detailed Inspections	 Continued support for site inspection and remediation under planning regime of voluntary work. For sites where urgent action is needed-immediate and on-going. Inspection of urgent sites may be required at any time in the process 	See Programme for Inspection Section 6.0	Determination whether site is contaminated land or not Appropriate details on file/IMS Appropriate details on Register	Statutory Bodies Council Departments Owners Occupiers Other Interested Parties External Contractors

APPENDIX III

Sources of Information

Table 2: Information on Receptors

Receptor	Land Use Type	Sources of Information include:
Human Beings	 Allotments Residential with gardens Residential without gardens Schools or nurseries Recreational/Parks, Playing Fields, Open Space Commercial or Industrial 	- UDP - OS maps - MIS data - Internal Departments
Ecological Systems and other protected locations	 SSSIs National Nature Reserves Marine Nature Reserves Areas of special protection for birds European sites SAC, SPAs Candidate SACs and SPAs Ramsar Sites Local Nature Reserves 	- UDP - MIS - Merseyside EAS - Natural England
Property (buildings)	- Ancient Monuments - Buildings	English Heritage Merseyside Sites and Monuments Record (SMR) EAS UDP
Property (Other e.g. crops and livestock)	Agricultural land Allotments Forestry areas Other open spaces, rivers lakes etc	MAFF Food Standards Agency Agricultural Land Classification maps are held by EAS Forestry Commission
Controlled Waters	 Surface waters Drinking Water Abstractions Source Protection Zones Abstractions (including licensed, unlicensed, potable and non-potable) Groundwaters – Major Aquifers Bathing Water Designations Fisheries Designations Shellfishery Designations 	OS map data (except culverts) Environment Agency Environment Agency Environment Agency/Environmental Health Environment Agency Environment Agency Environment Agency Environment Agency Environment Agency Environment Agency

Table 3: Information on Sources

Information Type	Sources of Information include:	
Historical Mapping	Ordnance Survey/Landmark	
Potentially Contaminative Land Uses (digitised polygons)	EAS/Internal Departments	
Site Investigation Reports	Environmental Health/Planning/other	
	Council Departments/NHBC/SMR	
Previous Planning History	Planning	
Part A and Part B processes	Internal Departments/	
	Environment Agency	
Petrol Stations	Fire Brigade/Internal departments	
Pre-licensing Landfill Sites	Environment Agency/Planning/	
	Environmental Health	
Waste Management Licences	Environment Agency	
Landfill Database	Environment Agency	
Potentially Contaminated Sites Known to the Environment	Environment Agency	
Agency		
Location of Sites Registered Exempt under Schedule 3	Environment Agency	
paragraphs		
9 & 19 of the Waste Management Licensing Regulations 1994		
Location of Sites Registered Exempt under Schedule 3 paragraph	Environment Agency	
45 of		
the Waste Management Licensing Regulations 1994		
(Exempt Scrap Yards)		
Location of Waste Management Sites that have been	Environment Agency	
surrendered		
Information on Sites affecting/potentially affecting surface waters	Environment Agency	
Information on Sites affecting/potentially affecting groundwaters	Environment Agency	

Sites Registered under Alkali, & Works Regulations	Environment Agency
Act 1906	
Quarrying Records	Planning/EAS
Natural Contamination	British Geological
	Survey/Soil Survey and
	Land Research
	Group/Imperial College, London
Aerial Photographs	EAS
Trade Directories	Public Record Office and
	Local Libraries/SMR
Historical Land Use – specific sites	Merseyside Chief Officers
Agricultural Land Classification Survey	MAFF

Table 4: Information on Pathways

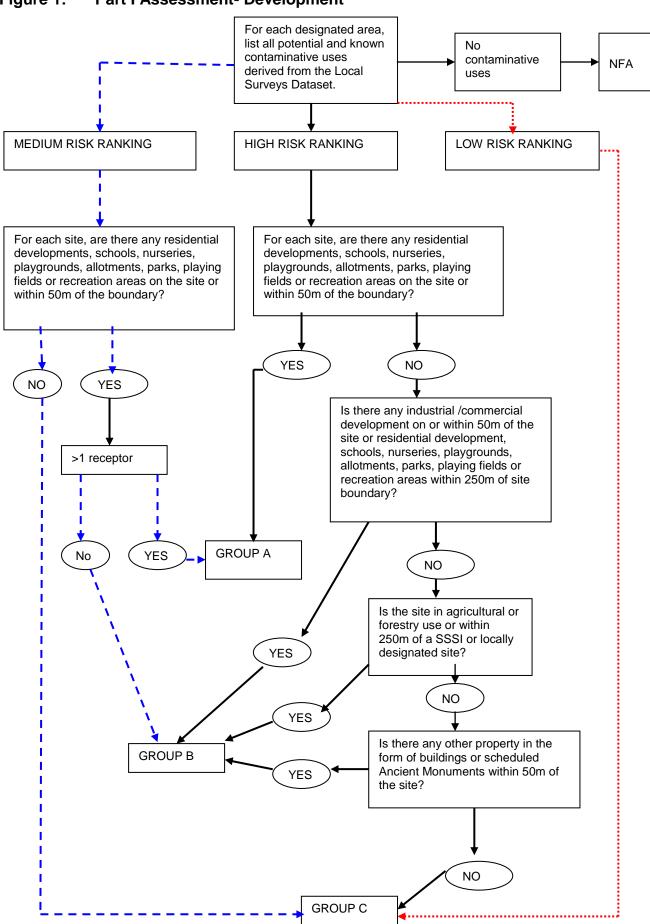
Information Type	Sources of Information include:	
Geology	British Geological Survey	
Mining Data	British Geological Survey/Coal Authority/Mineral,	
	Valuer/County Record Offices/	
Hydrology	Environment Agency/ Ordnance Survey	
Controlled Waters	Environment Agency/Environmental Health/OS map data	
	(except culverts)	

Note: A number of the data sources fit more than one category, for example geological information may provide information on both "pathways" and "sources".

Appendix IV

Prioritisation Methodology

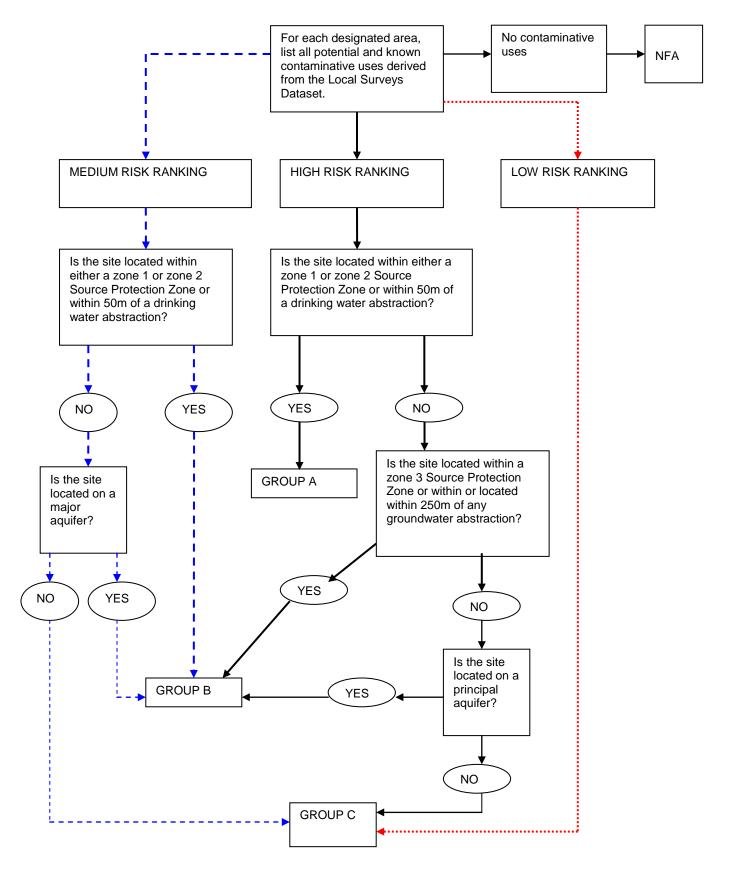
Figure 1: Part I Assessment- Development



For each designated area, No list all potential and known contaminative NFA contaminative uses derived uses from the Local Surveys Dataset. LOW RISK RANKING MEDIUM RISK RANKING HIGH RISK RANKING For each site, are there any For each site, are there any surface water features, including drains, surface water features, including drains, streams, streams, canals, surface water canals, surface water abstractions, lakes and rivers on abstractions, lakes and rivers the site or within 50m of the site on the site or within 50m of boundary? the site boundary? YES NO YES NO **GROUP A GROUP B** GROUP C

Figure 2: Part I Assessment- Controlled Surface Waters

Figure 3: Part I Assessment- Controlled Ground Waters



Appendix V

Revised Merseyside EAS Key Codes and Hazard Rankings

Revised Merseyside EAS Key Codes and Hazard Rankings

Keycodes	Revised	Descriptions	Revised Priority
	Hazard		Classifications
	Rankings		based on
	based on		professional
	professional		judgement as
	judgement		agreed by the
	with reference		CLOG (Sub) Sub
	to Syms		Group on 19/04/02
	(1999) index		with reference,
	of Perceived		where appropriate
	Risk as		to work undertaken
	agreed by the		by Syms, Pickford
	CLOG Sub		and Landmark
	(Sub Group		
	on 28/05/02		

HIGH AS HIGH Asbestos Manufacture and use. CH 2 Manufacture of cosmetics, manure, fertilizers & HIGH pesticides, detergents, oil, organic-based pharmaceuticals, other incl. glues, gelatines, recording tapes, photographic film RA Storage, processing or disposal of radioactive HIGH 3 material GA Gasworks, coke works, coal carbonisation and similar HIGH 4 sites. Production of gas from coal, lignite, oil or other carbonaceous material other than waste HIGH 5 Incinerators-waste management operations XL Landfill waste-the deposit of waste in, on or above HIGH 5 land DT 5 Drum and tank cleaning HIGH BU HIGH 5 Burial of diseased livestock DE Premises housing surface cleaning and degreasing HIGH 5 operations Oil Refining Petrochemical production and storage. OR 6 HIGH OL Major oil & petrol storage (not including refining or HIGH 6 production) and all gasometers which are not in gasworks TΑ Tar, bitumen, linoleum, vinyl and asphalt works. HIGH DY HIGH 8 Dve & pigments Paints, varnishes, printing inks, mastics, sealants & PA HIGH 8 creosote AB Animal slaughtering and basic processing HIGH 9 AN Animal by-products (i.e. animal parts) e.g. soap, HIGH 9 candles & bone works ΤY Tannery, leather goods and skinnery HIGH 9 НМ Heavy product manufacture-rolling & drawing of iron, HIGH 10

		steel & ferroalloys-includes major Tube Works	
FY	10	Furnaces & Metal processing/casting/forges/smelting- Ferro and Aluminium Alloys-Manganese Works, Slag	HIGH
DI	40	Works & Blacksmiths.	111011
PL	10	Electro-plating, Galvanising & Anodising	HIGH
MG	11	Civilian manufacture & storage of weapons, ammunition, explosives & rockets, incl. ordnance	HIGH
MD	11	All Military Establishments incl. Firing Ranges (if not specified as Civilian)	HIGH
SP	12	Recycling of metal waste incl. scrap yards and car breakers	HIGH
TR	13	Timber treatment.	HIGH
MA	14	Manufacturing of engines, building & general industrial machinery, incl. nuts & bolts, gas fittings,	MEDIUM
		wire rope/cable and ordnance accessories	
HT	14	Manufacturing & repair incl. (i)ships (ii)aerospace (iii) rail engines and rolling stock	MEDIUM
LT	14	Manufacture of cars, lorries, buses, motorcycles & bicycles	MEDIUM
MP	15	Constructional steelwork, metal structures & products & building materials	MEDIUM
RB	16	Natural and Synthetic Rubber Products incl. tyres and rubber products	MEDIUM
BK	17	Manufacture of clay bricks & tiles, including assoc. activities e.g. brickfields, also solitary kilns (other than limekilns)	MEDIUM
CR	17	Tableware & other ceramics	MEDIUM
CE	17	Concrete, cement, lime & plaster products, also includes solitary lime kilns	MEDIUM
CC	18	Coal storage/depot	MEDIUM
MN	18	Areas of mining and single or a group of shafts other than coal, or not specified-incl. levels, adits, etc. Also areas assoc. with Mineral Railways	MEDIUM
CY	18	Coal mining. Areas include assoc. surface activities in area but not including spoil heaps or coal mine shafts (this is an EAS modification)	MEDIUM
PT	18	Extraction of alluvial sediments (sand, clay, marl and gravel)	MEDIUM
QU	18	Quarrying of all stone (incl. limestone, gypsum, chalk & slate) and ores, includes all opencast mining & slant workings also slate/slab works, flint works, stone yards	MEDIUM
ML	18	Abrasives, and products (not including Asbestos)	MEDIUM
PW	19	Electricity generation and distribution, incl. large Transfer Stations	MEDIUM
PR	20	Pulp, paper & cardboard manufacture	MEDIUM
PD	20	Paper, card, etc. products (e.g. packaging)	LOW
NW	20	Printing of newspapers	MEDIUM
PN	20	Printing other than News Print	MEDIUM

GL	21	Flat glass and glass products manufacture	MEDIUM
SW	22	Sewerage, septic-tanks, effluent-incl. all filter beds	MEDIUM
SL 22		Storage treatment or disposal of sludge including	MEDIUM
		sludge from water treatment works	
XT	23	Waste transfer stations	MEDIUM
GG	24	Repair & sale of (i) cars & bikes (ii) parts (iii)	MEDIUM
		motorway services	
DP	25	Transport Depot, Road Haulage, Corporation Yards,	MEDIUM
		Commercial vehicle fuelling.	
FU	26	Sale of automotive fuel	MEDIUM
RL	27	Rail sidings, Yards, Rail Wharf, Goods Depot, Station	MEDIUM
		etc.	
RW	28	Railway Tracks-up to 4 tracks wide or 30m.	MEDIUM
MR	29	Mineral Railways also known as 'Tramways' or	MEDIUM
		inclines- incl. urban passenger 'Tramways'	
WR	30	Insulated wire & cable for electrical/telephone	MEDIUM
		purposes	
BT	30	Batteries, accumulators, primary cells, electric	MEDIUM
		motors, generators & transformers	
HE	30	Manufacturing of distribution, telecomms, medical,	MEDIUM
		navigation, metering & lighting	
LE	30	Computers, office machinery, business/industrial	MEDIUM
		electrical goods	
HS	30	Manufacturing of electrical and electronic appliances	MEDIUM
TX	31	Natural and man-made textile manufacture and	MEDIUM
		products including Hemp rope and linoleum	
LY	32	Laundries & dry cleaning (larger scale not usually	MEDIUM
		"high street")	
OF	33	Outfalls incl. Warm water, industrial effluent, etc.	MEDIUM
		unless directly attached to other feature e.g. end of	
		sewer pipe	
WK	33	Factory & Works-use not specified	MEDIUM
PS	34	All plastic goods, incl. building, packaging, tubing,	MEDIUM
		moulding and extrusion, fibre glass and fibre glass	
		resin and products, excluding the manufacture of	
		Tar, Bitumen & Asphalt	
DK	35	Boat-building, wharf and quays, cargo/transport	MEDIUM
		handling facilities - marine or inland	
FD	36	Major food processing includes large Dairies.	MEDIUM
		Exceptionally large scale Corn/Flour milling	
AF	36	Manufacture of pet foods or animal foodstuffs	MEDIUM
AP	37	Air & space transport	MEDIUM
WD	39	Sawmills and manufacture of wood products	MEDIUM
		(excluding treatment).	
FL	39	Areas 'Liable to Flood'-shown as point features	MEDIUM
		central to flooding area	

LOW

		LOW
40	Cemetery, modern burial grounds and grave yards	LOW
41	Must be assoc. with relevant industry-incl. spoil &	LOW
11	,	LOW
41		LOVV
11		LOW
		LOW
		LOW
43	, , ,	LOW
	parallel lines creating a boundary line of a field or fields	
43	Canals are often identified by OS text (e.g. Leeds &	LOW
	Liverpool Canal)	
43	All other water features on the site incl. marshes,	LOW
43	Surface ponds often located within a field surrounded	LOW
	by trees	
43	Surface streams are often identified by irregular	LOW
	parallel lines and an arrow to show directional flow of	
	the stream	
43	Rivers are often identified by OS text (e.g. River	LOW
	Mersey)	
44	Electricity sub-station	LOW
45	Various-technical & environmental testing & analysis	LOW
46	All Hospitals including sanatoriums but not lunatic	LOW
	asylums	
47	Brewing and malting	LOW
47	Spirit distilling & compounding	LOW
48	Above ground pipelines other than sewerage	LOW
	Extraction of alluvial sediments (sand, clav. peat.	*
		*
	1 ' ' '	
	41 41 41 42 42 43 43 43 43 43 43 44 45 46 47 47	41 Must be assoc. with relevant industry-incl. spoil & slag-use symbology and assoc. features to identify heap boundary (except for colliery spoil heap-this is an EAS modification) 41 Demolition of building, plant or equipment used for any of the activities in the schedule 41 Disturbed ground >200m in one dimension 42 Air Shafts 43 Coal mine shafts 43 Drainage ditches are often identified by straight parallel lines creating a boundary line of a field or fields 43 Canals are often identified by OS text (e.g. Leeds & Liverpool Canal) 43 All other water features on the site incl. marshes, wells, springs, sluices, reservoirs, dams, cisterns etc. 43 Surface ponds often located within a field surrounded by trees 43 Surface streams are often identified by irregular parallel lines and an arrow to show directional flow of the stream 43 Rivers are often identified by OS text (e.g. River Mersey) 44 Electricity sub-station 45 Various-technical & environmental testing & analysis 46 All Hospitals including sanatoriums but not lunatic asylums 47 Brewing and malting 47 Brewing and malting 5 Spirit distilling & compounding

APPENDIX VI

Statutory and Non-Statutory Bodies

 Table 5: Statutory and non-statutory consultees

Table 3. Statutory and non-statutory consulte	
Organisation	Contact
*Environment Agency (South Area)	South Area Contact
*Environment Agency (Central Area)	Central Area Contact
*Natural England	Ecologist (Merseyside)
*English Heritage	Land Use Planner
*Ministry of Agriculture Fisheries and Food	Policy Advisor (Contaminated Land)
*Food Standards Agency	Contaminants Division
Health & Safety Executive	Health and Safety Officer (Merseyside)
Railtrack	Environmental Manager
United Utilities	Project Manager (Contaminated Land)
British Gas	Director
Lattice Properties Holding Limited	Construction Manager
MANWEB Mersey Region	Safety and Environment Manager
British Telecom	Notice Handling Centre
St Helens & Knowsley Hospitals	Department of Estates Management
St Helens and Knowsley Health Authority	Director of Public Health
Prescot Parish Council	The Secretary
Halewood Town Council	The Secretary
Whiston Town Council	The Secretary
Knowsley Parish Council	The Secretary
Tarbock Parish Council	The Secretary
Cronton Parish Council	The Secretary
Cheshire County Council	County Planning Officer
Lancashire County Council	County Planning Officer
Sefton MBC	Neighbouring Authorities
Liverpool City Council	Contaminated Land Officers
St Helens MBC	
Wirral MBC	
Halton Borough Council	
West Lancashire District Council	
Merseyside Emergency Planning Unit	Manager
Merseyside Waste Disposal Authority	Acting Director and Treasurer
Mersey Waste Limited	Manager
The Coal Authority	Operations Manager
Defence Estates Organisation	Land Disposal Manager
Merseyside Chamber of Commerce	Building and Environment Committee
National House Building Council	Head of Engineering
British Waterways	Supervisor (Merseyside)
Groundwork Trust	Acting Strategic Manager (East)
Forestry Commission	Director
Mersey Forest	Director
NFU Mutual	Agency Office
Halewood SRB	Manager
Huyton SRB	Manager
Northwood SRB	Manager
Objective One Secretariat	Government Office for Merseyside
•	
Knowsley Business Resource Centre	Head of Economic Development
Government Office Northwest	Director of Planning

The House Builders Federation	Director
National Museums and Galleries on Merseyside	Merseyside Archaeological Officer

Organisation	Contact
QVC	Director
Dams International Limited	Director
Delphi Delco Automatic Systems	Director
News International Papers Limited	Director
Contract Chemicals Limited	Director
TRW Aeronautical Systems	Director
Pirelli	Director
BICC Cables Ltd	Director
Ford Motor Company Ltd	Director
Ford/Jaguar Motor Company	Director
BASF Coatings and Inks	Director
First Choice Concrete	Director
NW Fencing and Concrete Products	Director
Orion Paints	Director
Sonae (UK) Ltd	Director
Kodak Ltd Chemical Manufacturing Division	Director
Stackright Building Systems	Director
Conix UK Limited	Director
Tarmac	Director
Tricolour Gibbon	Director
Balfour Beatty Construction Ltd	Director
Major Landowners	

^{*}denotes Statutory Consultee

Note: The consultees listed above were consulted on the first version of the Inspection Strategy.

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